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6
                      UNITED STATES DISTRICT COURT
7
                            DISTRICT OF NEVADA
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                                      CASE NO. 2:06-CV-1074-JCM(RJJ)
    JOHN AND JANE DOE, individually
9
    and on behalf of their minor
                                      ORDER
   daughter MARY DOE,
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                    Plaintiffs,
                                       (Granting Defendants' Renewed
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                                      Motion for Summary Judgment,
                                      #64)
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   CLARK COUNTY SCHOOL DISTRICT,
                                      HEARING DATE: 8-27-08
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                                      HEARING TIME: 10:00 A.M.
   MARY BETH SCOW, LARRY MASON,
   TERRI JANISON, SHIRLEY BARBER,
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   SHEILA MOULTON, RUTH JOHNSON,
    SUSAN BRAGER-WELLMAN as the
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   BOARD OF TRUSTEES for the CLARK
   COUNTY SCHOOL DISTRICT and
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    their successors in office,
    JEFFREY HORN, as the principal
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    of GREEN VALLEY HIGH SCHOOL,
   and their successors in office
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   and DOES I-XX, inclusive,
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                     Defendants.
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Plaintiffs JOHN AND JANE DOE, individually and on behalf of their minor daughter MARY DOE, filed this action in the United States District Court, District of Nevada on August 31, 2006 (Complaint #1). Plaintiffs contend that the alleged actions of Defendants, i.e., barring Mary Doe, a preoperative male-to-female transgendered student from using the communal ladies' room, violates Defendants' obligations pursuant to 20 U.S.C., §1681, 42 U.S.C. §1983, and the Fourteenth Amendment to the U.S.

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1 Constitution. Currently before the Court is Defendants' Renewed Motion For Summary Judgment (#64), filed June 6, 2008. The Court also considered Plaintiffs' Opposition (#65), filed June 6, 2008, 3 and Defendants' Reply (#67), filed June 25, 2008. For the 5 reasons set forth below, Defendants' motion is GRANTED.

### DISCUSSION

### Summary Judgment Standard

Summary Judgment is appropriate when "the pleadings, depositions, answers to interrogatories, and admissions on file, 10 together with the affidavits, if any, show that there is no genuine issue as to any material facts and that the moving party is entitled to judgment as a matter of law." Fed. R. Civ. P. 56(c).

The moving party bears the initial burden of demonstrating the absence of a genuine issue of material fact. See Celotex Corp. v Catrett, 477 U.S. 317, at 323 (1986). When the nonmoving party bears the burden of proving the claim or defense, the moving party can meet its burden by pointing out the absence of evidence submitted by the non-moving party. The moving party need not disprove the other party's case. Celotex, Id., at 325.

If the moving party meets its initial burden, the "adverse party may not rest upon mere allegations or denials of the adverse party's pleadings, but the adverse party's response, by affidavits or as otherwise provided in this rule, must set forth specific facts showing that there is a genuine issue for trial." 25 26 Fed. R. Civ. P. 56(e).

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#### Plaintiffs Have Failed To Establish Standing Α.

"In every federal case, the party bringing the suit must establish standing to prosecute the action." Elk Grove Unified Sch. Dist. v. Newdow, 524 U.S. 1 (2004). The question of standing is "whether the litigant is entitled to have the court decide the merits of the dispute or of particular issues." Id. quoting Warth v. Seldin, 422 U.S. 490, 498 (1975).

As stated recently by the Supreme Court in Elk Grove Unified Sch. Dist. v. Newdow, standing jurisprudence contains two strands: "Article III standing, which enforces the Constitution's 10 case or controversy requirement, and prudential standing, which 11 12 embodies 'judicially self-imposed limits on the exercise of 13 federal jurisdiction." Newdow, Id., citing Lujan v. Defenders of Wildlife, 504 U.S. 555, 559-62 (1992) and quoting Allen v. Wright, 468 U.S. 737, 751 (1984).

To satisfy Article III's standing requirement, a plaintiff 17 must demonstrate three elements. First, there must be an "injury in fact" which is an invasion of a "legally protected interest which is (a) concrete and particularized, and (b) actual or imminent, not conjectural or hypothetical." Lujan, Id., at 560 (citations and quotations omitted). Second, there must be a causal connection between the injury and the conduct complained of. Third, it must be likely, as opposed to merely speculative, that the injury will be "redressed by a favorable decision." Id., at 560-61 (citations and quotations omitted). The elements 25 of standing are an indispensable part of a plaintiff's case, and each element must be proven. Id. at 561.

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Here, Plaintiffs lack standing to assert any claims for declaratory or injunctive relief since they have failed to establish an "injury in fact." Without establishing an injury in 3 fact, Plaintiffs cannot possibly establish that their alleged injury will be redressed by a favorable decision. The undisputed 6 evidence establishes that Plaintiffs never actually enrolled Mary Doe at Green Valley High School (GVHS), or any other CCSD high 7 school during the past two school years (2006-2007 and/or 2007-2008). In fact, during the past two school years, Mary Doe 10 attended Odyssey Charter High School, a school outside of the 11 CCSD. See Def's Exhibit 1, p. 43, lines 9-11; p. 58, lines 10-24 12 and Def's Exhibit 8, p. 29, lines 7-9. Moreover, no one employed by the CCSD ever told Plaintiffs that Mary Doe could not enroll at GVHS, or any other CCSD high school, nor were Plaintiffs under 15 the impression that Mary Doe could not enroll in any CCSD high school. Def's Exhibit 1, p. 58, line 25; and p. 59, lines 1-18. 16 17 Although the evidence established that Mary Doe would not enroll at GVHS or any other CCSD high school prior to the time she would graduate, See Def's Exhibit 1, p. 50, lines 16-25; and p. 53, lines 1-2; See also, Def's Exhibit 8, p. 31, lines 9-25; p. 32, lines 1-20; and p. 57, lines 15-17, Plaintiffs' counsel 22 represented during oral argument that Mary Doe had in fact 23 enrolled in a CCSD high school at the commencement of the current school year (2008-2009). This additional information does not 25 change the fact that Plaintiffs have failed to establish the

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invasion of a legally protected interest which is required to establish standing.

Since Plaintiffs have failed to establish standing, summary judgment is warranted.

# B. <u>Plaintiffs' Section 1983 and Equal Protection Claims</u> Are Subsumed By Title IX

7 Plaintiffs have also advanced a claim against Defendants 8 under 42 U.S.C. §1983. Section 1983 does not by itself create substantive rights. Chapman v. Houston Welfare Rights Org., 441 9 U.S. 600, 617-18 (1979). Rather, it provides the procedural 10 11 framework for a plaintiff to bring suit for violations of federal 12 rights. 42 U.S.C. §1983. "Section 1983 supplies a cause of 13 action to a plaintiff whenever a person acting under color of law deprives that plaintiff of any 'rights, privileges, or immunities 14 15 secured by the Constitution and laws of the United States."" Bruneau v. South Kortright Cent. Sch. Dist., 163 F.3d 749, at 756 16 (2d Cir. 1998) (citing 42 U.S.C. §1983). However, Section 1983 17 18 does not provide a remedy for violations of all federal statutes. 19 "When the remedial devices provided in a particular Act are 20 sufficiently comprehensive, they may suffice to demonstrate 21 congressional intent to preclude the remedy of suits under 22 Section 1983." Middlesex County Sewer Auth. v. Nat'l. Sea 23 Clammers Ass'n., 453 U.S. 1, 20 (1981). 24 / / / 25

<sup>&</sup>lt;sup>1</sup> As discussed in greater detail below, Defendants' Motion for Summary Judgment is also warranted on the grounds that Plaintiffs' Section 1983 and Equal Protection Claims are Subsumed by Title IX, and Plaintiffs have failed to establish a *Prima Facie* Case of Sex Discrimination Under Title IX.

1 In determining if 20 U.S.C. §1681 ("Title IX") precludes resort to Section 1983, courts consider (1) whether plaintiffs' Title IX claims are "virtually identical" to their constitutional 3 claims, and (2) whether the remedies provided by Title IX 5 indicate that Congress intended to preclude reliance on Section 6 1983. Smith v. Robinson, 486 U.S. 992, 1009 (1984). While the Ninth Circuit has not decided the specific issue of whether Section 1983 claims are subsumed by Title IX, it has recognized that federal statutes may preclude a Section 1983 remedy if they 10 are sufficiently comprehensive. See Dittman v. California, 191 F.3d 1020, 1028 (9th Cir. 1999); Dept. of Educ. v. Katherine D., 11 12 l 727 F.2d 809, 820 (9th Cir. 1983). Moreover, the Supreme Court 13 has determined that whenever the underlying statute, here Title IX, contains a private right of action (express or implied), such 15 fact is deemed to be strong evidence of congressional intent to preclude parallel actions under Section 1983. See Sea Clammers, 17 <u>Id.</u>, at 20-21. Several years ago, the Supreme Court conducted a thorough review of the legislative history of Title IX and determined that Congress intended to create a private right of 20 action under Title IX. See Cannon v. University of Chicago, 441 21 U.S. 677, 694-703. This is important because in all of the cases 22 in which the Supreme Court has found that Section 1983 is 23 available to redress the deprivation of a federal statutory right, it has emphasized that the underlying statute did not 25 allow for a private right of action (express or implied). See City of Rancho Palos Verdes v. Abrams, 544 U.S. 113, 121-22 26 27 (2005). By contrast, whenever the underlying statute contained a private right of action (express or implied), the Court has

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1 deemed that fact to be strong evidence of congressional intent to preclude parallel actions under Section 1983. Sea Clammers, Id., at 20-21.

In the case at bar, Plaintiffs seek to use Section 1983 to redress alleged deprivations of both a federal statutory right (implicating Title IX) and a federal constitutional right (implicating the Equal Protection Clause). It is beyond dispute that the underlying factual allegations supporting Plaintiffs' Title IX and Section 1983 claims are "virtually identical," i.e., Principal Horn's alleged act of barring and/or saying he would bar Mary Doe from using the ladies' restroom at GVHS.

Accordingly, Summary Judgment is warranted as to Plaintiffs' Section 1983 claim as such claim is subsumed by Title IX.

### C. Plaintiffs' Equal Protection Claim Is Also Subsumed By Title IX

Like their Section 1983 claim, the underlying factual 17 allegations supporting Plaintiffs' Equal Protection claim are "virtually identical" to those set forth in their Title IX claim. As such, this claim, like Plaintiffs' Section 1983 claim would be precluded. See Smith, Id., at 1013. (Where the Supreme Court determined that in addition to precluding section 1983 claims, "virtually identical" constitutional claims, i.e., equal protection claims may also be precluded).

### D. Plaintiffs Cannot Establish a Prima Facie Case of Sex Discrimination Under Title IX

The two key elements for a cause of action under Title IX are: (1) that a person must be excluded from participation in, denied the benefits of, or be subjected to discrimination under

1 any education program; and (2) that such action was taken on the basis of the person's sex. 20 U.S.C. §1681(a). The scope of 3 Title IX protection applies only to "educational programs" that receive direct federal financial assistance. Congress enacted 5 Title IX with two principal objectives in mind: to avoid the use 6 of federal resources to support discriminatory practices in education programs, and to provide individual citizens effective 7 protection against those practices. See Cannon v. University of Chicago, 441 U.S. 677, 704 (1979). 9 10 In the case at bar, the evidence establishes that Mary Doe 11 has not been excluded from participation in, denied the benefits 12 of, or discriminated against under any education program, on the basis of sex. No one employed by the CCSD ever told Plaintiffs that Mary Doe could not enroll at GVHS, or any other CCSD high 15 School, nor were Plaintiffs under the impression that Mary Doe could not enroll at GVHS or any other CCSD high school. Def's 17 Exhibit 1, p. 58, line 25; and p. 59, lines 1-18. Plaintiffs, on their own accord, chose to enroll Mary Doe at Odyssey instead of GVHS (or any other CCSD high school), because they did not like Principal Horn's tentative position that the unisex nurse's 21 restroom, as opposed to the ladies' restroom, was the best 22 accommodation for Mary Doe. 23 Even if the Court were to determine that Principal Horn did prohibit Mary Doe from using the ladies' restroom, such prohibition would not constitute discrimination "under any

prohibit Mary Doe from using the ladies' restroom, such
prohibition would not constitute discrimination "under any
education program and/or activity," based on Mary Doe's "sex,"
under Title IX. In <u>Jadness v. Pearce</u>, 30 F.3d 1220 (9<sup>th</sup> Cir.
1994), the Court determined that what constitutes a covered

1 "education program" for purposes of Title IX requires a factual determination as to whether the relevant portions of a recipient's program is educational in nature. Even applying this 3 linguistically broad definition of what constitutes an "education program," under Title IX, it would be a stretch to conclude that 6 a "restroom," in and of itself, is educational in nature and thus 7 an education program. 8 Assuming arguendo that a "restroom" is an education program, 9 Plaintiffs' Title IX claim still fails as Plaintiffs via their 10 own deposition testimony acknowledge that the District would have given Mary Doe access to "a restroom," had she enrolled at GVHS. 11 12 See Def's Exhibit 1, p. 62, lines 11-22. Also See Def's Exhibit 8, p. 39, lines 18-25; and p. 40, lines 1-8. Since Mary Doe would have had access to a restroom had she actually enrolled at GVHS, Plaintiffs cannot possibly establish the first key element 16 required for a Title IX Claim. 17 In analyzing the second element of a Title IX cause of 18 action, i.e., "that a plaintiff is discriminated against on the basis of their sex," courts have relied on cases interpreting parallel language in Title VII. Title VII prohibits 21 discrimination by an employer "because of [an] individual's race, 22 color, religion, sex, or national origin." 42 U.S.C. §2000e-2(a)(2000). Although much of Title VII case law can be applied 23 to Title IX actions, the analogy is not perfect as Title VII legal precedent arises exclusively out of the employment context, 26 while Title IX was enacted solely to address instances of discrimination in educational programs that receive direct 27 federal financial assistance. 20 U.S.C. §1681(a). In Price

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1 Waterhouse v. Hopkins, 490 U.S. 228 (1998), the Supreme Court
  held that Title VII's "sex" discrimination prohibition barred not
  just discrimination based on the fact that Hopkins was a woman,
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  but also discrimination based on the fact that she failed 'to act
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   like a woman' - that is, to conform to socially-constructed
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   gender expectations.
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        In the case at bar, the excerpts from the deposition
  testimony of both Mary and Jane Doe (at pp. 22-25 of Def's
  Motion-#64) establish that Defendants have not discriminated
10 against Mary Doe under any education program (as that term is
11 defined), because of her "sex," i.e., because she is a "male,"
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   "female," and/or because she failed to act like a "male" or
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   "female" (applying the expanded Price Waterhouse v. Hopkins
14 definition).
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# Accordingly, Plaintiffs' Title IX claim must fail. 1 2 2. Conclusion 3 For the above-stated reasons, Defendants' Motion for Summary Judgment is Granted. 4 5 IT IS SO ORDERED: 6 7 8 September 17, 2008 DATED: 9 10 11 Submitted by: 12 CLARK COUNTY SCHOOL DISTRICT OFFICE OF THE GENERAL COUNSEL 13 /s/ 14 By: C. W. HOFFMAN, JR., ESQ. 15 Nevada Bar 5370 F. TRAVIS BUCHANAN, ESQ. 16 Nevada Bar 9371 5100 W. Sahara Avenue Las Vegas, NV 89146 17 Attorneys for Defendants 18 19 20 21 22 23 24 25 26 27 28

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